



Journal Website:  
<https://theusajournals.com/index.php/ijlc>

Copyright: Original content from this work may be used under the terms of the creative commons attributes 4.0 licence.

## RESOLVING TRADE DISPUTES IN A GLOBALIZED WORLD: THE EFFICACY AND CHALLENGES OF THE WTO DISPUTE SETTLEMENT MECHANISM

**Submission Date:** November 06, 2024, **Accepted Date:** November 11, 2024,

**Published Date:** November 16, 2024

**Crossref doi:** <https://doi.org/10.37547/ijlc/Volume04Issue11-06>

**Kosimova Gulnoza Odilovna**

Master Degree student of Tashkent State University of Law, Uzbekistan

### ABSTRACT

The World Trade Organization (WTO) stands at the heart of global trade governance, providing a framework for the liberalization and regulation of international trade. Central to its mandate is the Dispute Settlement Mechanism (DSM), which ensures that trade rules are respected and disputes are resolved in a structured, legal manner. This mechanism, often described as the "crown jewel" of the WTO, underpins the organization's credibility and facilitates a rules-based trading system. Yet, as international trade becomes increasingly complex, the WTO DSM faces significant challenges, necessitating a comprehensive reevaluation of its operations, relevance, and adaptability.

### KEYWORDS

WTO, dispute settlement, DSB, DSU, consultations, panel, Appellate Body, crisis, FTA.

### INTRODUCTION

The World Trade Organization's (WTO) Dispute Settlement Mechanism (DSM) stands as a cornerstone of the global trade system, designed to uphold the rule of law in international trade. This mechanism was developed as a more robust and structured alternative to the dispute resolution process under the General Agreement on Tariffs and Trade (GATT). While the GATT system was instrumental in fostering post-war trade liberalization, its dispute settlement framework

was criticized for relying heavily on diplomatic consensus and lacking enforceable outcomes, thereby diminishing its credibility and effectiveness in resolving disputes.

In contrast, the WTO DSM, established under the Dispute Settlement Understanding (DSU), introduced significant improvements, transforming the resolution of trade disputes into a rule-based, predictable, and

enforceable system. This institutional advancement reflects the WTO's commitment to ensuring that international trade operates within a stable and fair legal framework.

The WTO DSM is characterized by its multistage process, each step designed to balance the interests of disputing parties while upholding the integrity of the multilateral trading system: The initial phase focuses on diplomatic engagement between disputing parties, providing them an opportunity to resolve the matter amicably within a set period, typically 60 days. This stage underscores the WTO's preference for negotiation over litigation. If consultations fail, the complainant can request the establishment of a panel, composed of independent trade law experts. The panel examines the case based on the WTO agreements and issues a detailed report outlining its findings and recommendations. Parties dissatisfied with the panel's findings can appeal to the Appellate Body, a standing entity composed of seven members with expertise in international trade law. The Appellate Body reviews legal interpretations and ensures the consistency and coherence of WTO jurisprudence. The panel or Appellate Body report is adopted by the WTO Dispute Settlement Body (DSB) unless rejected by consensus. Compliance is monitored, and in cases of non-compliance, the affected party may request authorization to impose trade sanctions or negotiate compensatory arrangements.

The effectiveness and credibility of the WTO DSM are underpinned by several distinctive features: unlike the GATT system, which relied on voluntary participation, the WTO DSM holds compulsory jurisdiction over all members, ensuring that disputes are addressed within a legally binding framework. This mandatory nature strengthens the enforcement of rules and discourages unilateral retaliatory actions. The DSM operates under

strict timelines, designed to resolve disputes efficiently. For instance, the consultation phase is limited to 60 days, and panel and Appellate Body proceedings are subject to specific deadlines. These time constraints are critical for minimizing uncertainty in global trade. The inclusion of the Appellate Body provides an avenue for legal review, reinforcing the procedural integrity and legitimacy of the DSM. By ensuring consistency in the interpretation of WTO agreements, the Appellate Body contributes to the development of a coherent body of trade law. The WTO DSM includes robust mechanisms to enforce compliance with its rulings. If a losing party fails to implement the recommendations, the winning party may impose trade sanctions or negotiate compensation. This enforceability distinguishes the WTO DSM from many other international dispute resolution mechanisms.

The DSM's design reflects a commitment to fostering compliance, predictability, and fairness in international trade. By providing a structured legal framework, it mitigates the risks of arbitrary or discriminatory trade practices, offering member states a reliable platform to address grievances. The predictability inherent in the system encourages businesses to engage in cross-border trade with confidence, knowing that disputes will be resolved impartially. Moreover, the DSM ensures fairness by balancing the interests of developed and developing countries. While disparities remain, the system offers equal access to all members, reinforcing the WTO's principle of inclusivity.

While the WTO Dispute Settlement Mechanism (DSM) has been a cornerstone of the multilateral trading system, ensuring fairness, predictability, and rule-based trade, it is not without its challenges. These challenges stem from institutional shortcomings, procedural inefficiencies, and evolving global trade dynamics that test the DSM's adaptability and

effectiveness. Addressing these issues is critical for maintaining the credibility and functionality of the WTO in a rapidly changing international economic environment.

The Appellate Body, a pivotal element of the WTO DSM, has faced a crisis due to persistent member disagreements over its appointments. As of recent years, the body has been rendered effectively inoperative, with insufficient members to adjudicate appeals. The paralysis is largely attributed to the United States blocking new appointments, citing concerns over perceived judicial overreach and procedural inefficiencies. These objections include the Appellate Body's tendency to exceed its mandate, delays in issuing reports, and the development of what some members perceive as “new obligations” not explicitly agreed upon in WTO agreements. Without a functioning Appellate Body, the DSM’s two-tiered dispute resolution process is compromised. Parties dissatisfied with panel rulings may effectively block the resolution of disputes by filing appeals into a “legal void”. This undermines the enforcement of WTO rules and creates uncertainty for global trade stakeholders. Addressing this crisis requires comprehensive reform. Proposals include clarifying the Appellate Body’s mandate, streamlining procedural timelines, and fostering member consensus on its role. Some WTO members have established interim appeal mechanisms, such as the Multi-Party Interim Appeal Arbitration Arrangement (MPIA), but these are stopgap measures rather than permanent solutions.

The traditional frameworks of the DSM were designed to address trade in goods, focusing on tariffs, quotas, and market access. However, modern trade disputes increasingly involve complex issues such as digital goods, cross-border services, intellectual property, and environmental standards.

Disputes now encompass areas like e-commerce, data privacy, carbon border adjustments, and sustainable trade practices, which are not comprehensively covered under existing WTO agreements. This gap creates legal ambiguities and makes it difficult for panels and the Appellate Body to provide definitive guidance. The DSM’s reliance on textual interpretations of agreements often leaves it ill-equipped to address these novel challenges. For example, disputes related to the digital economy frequently require technical expertise and forward-looking solutions that go beyond the scope of traditional trade law. To address these complexities, the WTO must modernize its agreements to reflect contemporary trade realities. This includes negotiating new rules for e-commerce, services, and environmental subsidies. Additionally, panels should incorporate expert advisory opinions to ensure well-informed decisions in technically advanced disputes.

While the DSM provides all WTO members with equal legal recourse, practical access remains inequitable due to resource constraints faced by developing countries. Many developing nations lack the financial resources, technical expertise, and legal capacity to effectively participate in dispute settlement proceedings. This disparity is exacerbated in cases involving complex legal arguments or extensive data analysis. Limited participation reduces the ability of developing countries to defend their trade interests or challenge unfair practices by larger economies. Over time, this could marginalize these nations within the multilateral trading system and diminish the WTO’s inclusivity. Capacity-building initiatives are essential. The WTO, in collaboration with international organizations, should provide technical assistance, training, and legal support to developing countries. Strengthening the Advisory Centre on WTO Law (ACWL) could play a pivotal role in bridging this gap, enabling equitable access to the DSM for all members.

The DSM's enforcement mechanisms, while robust, exhibit inherent imbalances, particularly in their reliance on trade sanctions. Remedies such as trade sanctions disproportionately favor larger economies with diversified trade portfolios. Smaller economies, reliant on a limited range of exports, find it challenging to impose meaningful retaliatory measures without harming their own economic interests. This imbalance reduces the effectiveness of enforcement, particularly when disputes involve asymmetrical power dynamics. Larger economies may view the potential sanctions from smaller trading partners as negligible, weakening incentives for compliance. Exploring alternative enforcement mechanisms, such as monetary compensation or collective action by WTO members, could help address this imbalance. Additionally, creating a fund to support smaller economies in enforcing rulings could enhance the system's equity and effectiveness.

The proliferation of RTAs and FTAs presents a dual challenge to the WTO DSM by both creating alternative dispute resolution mechanisms and potentially undermining the universality of WTO rules. Many RTAs and FTAs include their own dispute settlement provisions, which are often tailored to the specific needs of signatory countries. This leads to forum shopping, where parties choose the dispute resolution system most favorable to their interests, bypassing the WTO DSM. The rise of regional agreements risks creating a fragmented trade landscape with overlapping and sometimes conflicting rules. This undermines the WTO's role as the primary arbiter of global trade disputes and weakens the coherence of the multilateral trading system. The WTO should work towards greater integration with RTAs and FTAs by promoting the harmonization of dispute settlement procedures and aligning regional rules with multilateral standards. Encouraging the use of WTO DSM as the

ultimate forum for disputes with multilateral implications could help preserve its centrality.

The WTO Dispute Settlement Mechanism remains an indispensable pillar of the global trading system, yet it must evolve to address contemporary challenges. By enhancing its structural, procedural, and normative frameworks, the DSM can continue to serve as a beacon of fairness and predictability in international trade. For nations like Uzbekistan, active engagement with the WTO DSM presents an opportunity to integrate into the global economy while safeguarding national trade interests. My research contributes to this discourse by offering theoretical insights and practical recommendations, bridging the gap between global trade governance and national economic aspirations.

## **I. International Treaties & Conventions & WTO Agreements:**

- 1.1 the General Agreement on Tariffs and Trade (GATT) of 1947.
- 1.2 Understanding on rules and procedures governing the settlement of disputes (DSU), Annex 2 of the WTO Agreement.
- 1.3 North American Free trade Agreement, signed 17 December 1992, in force 1 January 1994, 32 I.L.M. 289 (1993), (NAFTA), Articles 2005(1) and 2005(6).

## **II. Monograph, scientific article, patent, scientific collections:**

- 2.1 Peter Van den Bossche 'The law and policy of the World Trade Organization' Text, Cases, and Materials, Fifth Edition, Cambridge University Press, 2022.



2.2 World Trade Organization 'A Handbook on the WTO Dispute Settlement System', 2nd Edition , pp 3-3, January 2017.

2.3 R.Vishakha and M.P.Ram Mohan, "Appellate Body Crisis at the World Trade Organization: View from India", Journal of World Trade, Volume 55, Issue 5 (2021).

2.4 World Trade Report, "Re-globalization for a secure, inclusive and sustainable future".  
[https://www.wto.org/english/res\\_e/booksp\\_e/wtr23\\_e/wtr23\\_e.pdf](https://www.wto.org/english/res_e/booksp_e/wtr23_e/wtr23_e.pdf)

2.5 Report by the Consultative Board to the Director-General Supachai Panitchpakdi, The Future of the WTO: Addressing Institutional Challenges in the New Millennium (WTO, 2004).

2.6 Peters, M. & Kumar, M. (2014). "Introspect "special and differential treatment" given to developing countries under the WTO dispute settlement system".

2.7 Shaffer, G. (2005) "Developing Country Use of the WTO Dispute Settlement System: Why it Matters, the Barriers Posed, and its Impact on Bargaining".

2.8 Tan Nguyen, 'The Applicability of RTA Jurisdiction Clauses in WTO Dispute Settlement', 16 International Trade and Business Law Review (2013).

2.9 Luiz Eduardo Salles, Forum Shopping in International Adjudication: The Role of Preliminary Objections (Cambridge University Press, 2014) Luiz Eduardo Salles, Forum Shopping in International Adjudication: The Role of Preliminary Objections (Cambridge University Press, 2014).

2.10 Kyung Kwak and Gabrielle Marceau, 'Overlaps and Conflicts of Jurisdiction between the World Trade Organization and Regional Trade Agreements' in

Lorand Bartels and Federico Ortino (eds.), Regional Trade Agreements and the WTO Legal System (Oxford University Press: Oxford, 2006)

## REFERENCES

1. Peter Van den Bossche 'The law and policy of the World Trade Organization' Text, Cases, and Materials, Fifth Edition, Cambridge University Press, 2022, p.173.
2. World Trade Organization 'A Handbook on the WTO Dispute Settlement System', 2nd Edition , pp 3-3, January 2017
3. See The development of the dispute settlement system traces its origins to the General Agreement on Tariffs and Trade (GATT) of 1947. Over nearly five decades, this mechanism underwent significant evolution, forming the foundation of the contemporary trading system. The original framework was primarily governed by Articles XXII and XXIII of the GATT 1947, which provided the procedural basis for addressing trade disputes among member states.
4. See Articles XXII and XXIII of General Agreement on Tariffs and Trade (GATT), 1947.
5. See Understanding on rules and procedures governing the settlement of disputes (DSU), Annex 2 of the WTO Agreement
6. <https://guides.ll.georgetown.edu/c.php?g=363556&p=3915307>
7. Article 4 (7) of the DSU.
8. Ibid.
9. Article 17 of the DSU.
10. See Article 16 (4) of the DSU.
11. Article 17 (14) of the DSU.
12. See Articles 16 and 17 of the DSU.
13. See Article 22 of the DSU.
14. See Article 16 of the DSU.
15. See also Peter Van den Bossche "The law and policy of the World Trade Organization" Text,

- Cases, and Materials, Fifth Edition, Cambridge University Press, 2022, p.177.
16. Article 4 (7) of the DSU.
17. See Articles 7, 8 and 17 of the DSU.
18. See Article 3 (2) of the DSU.
19. See *ibid*.
20. <https://www.chathamhouse.org/2020/09/reformin-g-world-trade-organization/04-dispute-settlement-crisis>
21. R.Vishakha and M.P.Ram Mohan, “Appellate Body Crisis at the World Trade Organization: View from India”, *Journal of World Trade*, Volume 55, Issue 5 (2021) pp. 829 – 852.
22. See <https://www.chathamhouse.org/2020/09/reformin-g-world-trade-organization/04-dispute-settlement-crisis>
23. See Article 25 of the DSU.
24. See World Trade Report, “Re-globalization for a secure, inclusive and sustainable future”. [https://www.wto.org/english/res\\_e/booksp\\_e/wtr23\\_e/wtr23\\_e.pdf](https://www.wto.org/english/res_e/booksp_e/wtr23_e/wtr23_e.pdf)
25. Report by the Consultative Board to the Director-General Supachai Panitchpakdi, *The Future of the WTO: Addressing Institutional Challenges in the New Millennium* (WTO, 2004), par. 222.
26. See Peters, M. & Kumar, M. (2014). “Introspect “special and differential treatment” given to developing countries under the WTO dispute settlement system”. p.9.
27. See Shaffer, G. (2005) “Developing Country Use of the WTO Dispute Settlement System: Why it Matters, the Barriers Posed, and its Impact on Bargaining”.
28. Son Tan Nguyen, ‘The Applicability of RTA Jurisdiction Clauses in WTO Dispute Settlement’, *16 International Trade and Business Law Review* (2013) 254-294 at 256.
29. North American Free trade Agreement, signed 17 December 1992, in force 1 January 1994, 32 I.L.M. 289 (1993), (NAFTA), Articles 2005(1) and 2005(6).
30. Luiz Eduardo Salles, *Forum Shopping in International Adjudication: The Role of Preliminary Objections* (Cambridge University Press, 2014) at 245.
31. Kyung Kwak and Gabrielle Marceau, ‘Overlaps and Conflicts of Jurisdiction between the World Trade Organization and Regional Trade Agreements’ in Lorand Bartels and Federico Ortino (eds.), *Regional Trade Agreements and the WTO Legal System* (Oxford University Press: Oxford, 2006), 465-523 at 469.